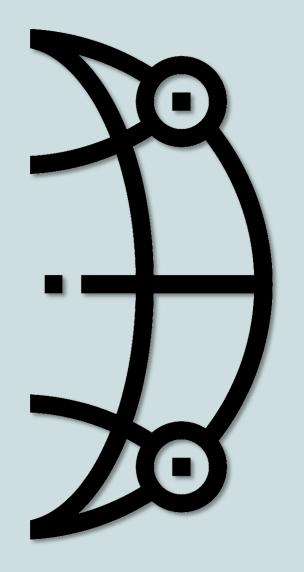
# Small Business Economic Impact Statement

Chapter 246-358 WAC Chapter 296-307 WAC

a Rule Concerning Temporary Worker Housing



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A brief description of the proposed rule including the current situation/rule, followed by the history of the issue and why the proposed rule is needed. A description of the probable compliance requirements and the kinds of professional services that a small business is likely to need in order to comply with the proposed rule.

The Washington State Department of Health (DOH), in conjunction with the Washington State Department of Labor & Industries (L&I) are proposing amendments to chapter 246-358 WAC, Temporary Worker Housing and chapter 296-307 WAC, Safety Standards for Agriculture, respectively, to address the hazards of communicable diseases amongst occupants residing in temporary working housing.

State law, RCW 70.114A.065, requires DOH and L&I to adopt rules for the licensing, operation and inspection and enforcement of temporary worker housing.

In February 2020, Governor Inslee proclaimed a State of Emergency in Washington State in response to the novel coronavirus disease 2019 (COVID-19) pandemic. Under the initial March 23, 2020, Proclamation 20-25, Stay Home-Stay Healthy, the Governor enacted various forms of social and physical distancing requirements. The Proclamation identified the agriculture industry as an essential business requiring compliance with the social and physical distancing and sanitation requirements of DOH, L&I and the Centers for Disease Control and Prevention to lawfully operate. Proclamation 20-25 was later amended and ultimately a phased-in, county-by-county approach to reopening Washington was enacted in "Safe Start Washington", issued October 7, 2020. The Governor also issued Proclamation 20-57 and 20-57.1, establishing workplace and transportation requirements for COVID-19 specific to the agriculture industry.

DOH and L&I responded to the COVID-19 pandemic by adopting a series of nine emergency rules beginning May 18, 2020, to protect occupants from the COVID-19 hazards in licensed temporary worker housing (TWH). The last emergency rule expired January 14, 2023.

Some of the key provisions in the emergency rules required operators to:

- Educate occupants in a language or languages understood by the occupants on COVID-19;
- Provide occupants cloth face coverings;
- Ensure physical distancing of occupants when at housing sites, which included all cooking, eating, bathing, washing, recreational, and sleeping facilities;
- Adhere to specific ventilation requirements maximizing outdoor intake and maintaining maintenance logs and other documentation;
- Ensure frequent cleaning and disinfecting of surfaces;
- Identify and isolate occupants with suspect and confirmed positive COVID-19 cases; and
- Submit to DOH a revised temporary worker housing management plan that demonstrates how the operator will comply with the emergency rule requirements.

Throughout the duration of the emergency, DOH and L&I continued to review new information, data, and science as it became available to determine necessary requirements to protect TWH occupants from COVID-19 and similar airborne infectious disease hazards. Each emergency rule provided specific requirements responding to the needs at the time the emergency rule was adopted.

DOH and L&I have assessed the emergency rule requirements, along with input from interested parties and propose permanent adoption of the following key provisions to address prevention of future outbreaks and the spread of any airborne infectious disease. These key provisions include:

- Requiring updates to the management plan to be submitted to DOH and making the
  updated plan available to occupants. Requirements for providing the updated plan to
  occupants in a language or languages understood by the occupants is not changing;
- Specific ventilation requirements for all TWH buildings and tents to maximize outdoor air intake and maintaining maintenance logs and other documentation;
- Revisions to the disease prevention and control requirements include:
  - Requiring cooperation with the local health jurisdiction and DOH in the investigation and control of cases, suspected cases, outbreaks and suspected outbreaks of communicable diseases or notifiable conditions;
  - Changes to reporting requirements;
  - Establishing a communicable disease and prevention response plan which includes identifying and isolating occupants with suspect and confirmed cases, and providing medical assistance; and
  - Specific training for those responsible for executing the communicable disease and prevention response plan.

Identification and summary of which businesses are required to comply with the proposed rule using the North American Industry Classification System (NAICS).

SBEIS Table 1. Summary of Businesses Required to comply to the Proposed Rule

NAICS Code (4, 5 or 6 digit)	NAICS Business Description	Number of businesses in Washington State	Minor Cost Threshold
111219	Other Vegetable (except Potato) and melon Farming	4133	3503.04
111331	Apple Orchards	2325	2234.36
111332	Grape Vineyards	2155	421.79
111333	Strawberry Farming	288	447.51
111334	Berry (except Strawberry) Farming	1064	3443.84
111335	Tree Nut Farming	1433	817.20
111336	Fruit and Tree Nut Combination Farming	252	545.96
111339	Other Non-citrus Fruit Farming	2121	755.89

Analysis of probable costs of businesses in the industry to comply to the proposed rule and includes the cost of equipment, supplies, labor, professional services, and administrative costs. The analysis considers if compliance with the proposed rule will cause businesses in the industry to lose sales or revenue.

WAC 246-358-050 TWH management plan.

WAC 296-307-16127 TWH management plan.

**Description:** These sections currently require all operators to implement a written TWH management plan including standard safety protocols and residency rules for maintaining safe and orderly housing. All plans are to be written in English and in the language most commonly spoken by the occupants. The proposed rule amends WAC 246-358-050 and WAC 296-307-16127 to require the operator to, when updating a TWH plan, to submit the updated plan to DOH within 10 calendar days after the updated plan becomes effective and to make the updated plan available to occupants.

In addition, the proposed rule provides housekeeping changes which are determined exempt from the cost/benefit analysis under RCW 34.05.328(5)(b)(iv) as they do not change the effect of the rule. For example, amending the rule language to culturally appropriate verbiage by replacing the phrase "native language" with "language commonly understood."

#### Cost(s):

The anticipated costs to the operator to submit a revised plan to DOH are negligible. The agencies anticipate that most operators will e-mail a copy of the plan directly to DOH. Alternatively, operators could mail or fax the report to DOH.

The anticipated costs to the operator to translate the updated sections of the plan to comply with amendments in subsection (2)(b) is variable based on:

- The degree of the changes made in the revised plan;
- If the operator is using the fillable form template provided by DOH;
- How many times an operator will need to update the plan in a given year;
- If an operator is already in compliance with the amendment because section (2)(b) currently requires translation.

For these reasons, the low end of the researched cost range could reasonably be \$0.

The researched high end of the cost estimate to translate the document into a language from English is based on a maximum of five pages (2250 words)<sup>1</sup> allowing for additional site-specific

¹ Washington State Department of Health.(accessed April 17, 2023). Temporary Worker Housing (Migrant Farmworker) – Camp Management Plan. https://doh.wa.gov/licenses-permits-and-certificates/facilities-z/temporary-worker-and-migrant-farmworker-housing/camp-plan.

management plans that are beyond the basic required elements in the two-page fillable form<sup>2</sup> that DOH has available in both English and Spanish. The cost range per word is \$0.09 to \$0.40 per word depending on the number of words, complexity of the changes, the language pair, and the type of files being translated.<sup>3</sup> The most commonly spoken languages in Washington state include Spanish and Spanish Creole, Mandarin, Vietnamese, and Russian.<sup>4</sup> Cost Range: \$0 - \$900.00

The anticipated costs to the operator to provide a revised management plan to occupants is negligible, which could include posting the updated plan.

#### WAC 246-358-076 Ventilation. (NEW)

#### WAC 296-307-16146 Ventilation. (NEW)

**Description:** For buildings with a mechanical ventilation system, the proposal requires the operator to maintain the existing system to the manufacturer's specifications and perform regular maintenance and filter changes. When fitting a mechanical ventilation system with a filter the proposed rule requires operators to use a Minimum Efficiency Reporting Value (MERV) 13 rated filter or the highest rated filter that the mechanical ventilation system can support. The operator is required to maintain a written maintenance log that includes filter cleaning and replacement. If a building is equipped with a mechanical ventilation system, the operator must instruct occupants to turn it on while the building is occupied and temporarily shut it down when external conditions pose health and safety risks to occupants. If the building does not have a mechanical ventilation system, the operator must instruct the occupants to close all external openings if external conditions could pose a health or safety risk to the occupants.

**Cost(s):** The anticipated cost to operators is negligible. DOH and L&I expect that operators will follow the manufacturer's operating manual as a regular practice. It is assumed that most operators are already maintaining mechanical ventilation systems in conformance with the proposed rule and that any changes to comply will be negligible.

The filter compartment in a mechanical ventilation unit can vary in perimeter and thickness. Research of the costs of mechanical ventilation system filters focused on the largest filter available (30 x 36) to calculate the costs to comply with the proposed requirement. The most common filters are 1 to 4 inches thick. To upgrade from a one-inch MERV 8 filter (lowest rated filter) at \$41.54 to a one-inch MERV 13 filter at \$49.43 would cost the operator \$7.89 per filter. To upgrade from a four-inch MERV 8 filter at \$74.90 to a four-inch MERV 13 at \$107.26 would cost the operator \$32.36 per filter. The frequency at which the filter would need to be

<sup>&</sup>lt;sup>2</sup> Washington State Department of Health.(accessed April 17, 2023). *Temporary Worker Housing (Migrant Farmworker) – Camp Management Plan.* <a href="https://doh.wa.gov/licenses-permits-and-certificates/facilities-z/temporary-worker-and-migrant-farmworker-housing/camp-plan.">https://doh.wa.gov/licenses-permits-and-certificates/facilities-z/temporary-worker-and-migrant-farmworker-housing/camp-plan.</a>

<sup>&</sup>lt;sup>3</sup> The Translation Company.(accessed April 17, 2023). *Translation Rated – The Ultimate Guide*. https://thetranslationcompany.com/resources/5-facts-buying-translation/translation-pricing.htm

<sup>4</sup> Language Network (accessed April 17, 2023). *The History of Language in Washington State*. https://www.languagenetworkusa.com/blog/the-history-of-language-in-washington-state

replaced depends on the filter thickness and outdoor air conditions and is therefore variable. Additionally, it is assumed that some operators are already in compliance with the proposed rule and therefore would not incur any additional costs to upgrade to a higher rated filter. Incremental Cost Range per filter: \$0 - \$32.36

It is assumed that the operator would spend 2 - 4 hours a year doing routine maintenance and logging the task in a written maintenance record. The average hourly mean wage for an operator in Washington State is estimated at \$26.18. $^{6}$  Cost Range: \$52.36 - \$104.72

#### WAC 246-358-077 Tent Requirements and Maintenance.

#### WAC 296-307-16147 Tents.

**Description:**These sections currently set requirements for the use of tents as temporary worker housing for cherry harvest. The proposal requires operators to instruct occupants to close all windows and other outside openings when external conditions could pose a health or safety risk to the occupants.

In addition, the proposed rule provides housekeeping changes which are determined exempt from the cost/benefit analysis under RCW 34.05.328(5)(b)(iv) as they do not change the effect of the rule.

**Cost(s):** The anticipated costs are negligible due to the time it would take for operators or occupants to close windows and other outside openings under external hazardous conditions.

#### WAC 246-358-175 Disease Prevention and Control.

#### WAC 296-307-16190 Disease Prevention and Control.

**Description:** This section requires operators to cooperate with local health jurisdictions, DOH and L&I in preventing the spread of communicable diseases. The proposal requires the operators to:

- Cooperate with the local health jurisdiction and DOH in the investigation and control of cases, suspected cases, outbreaks and suspected outbreaks of communicable diseases or notifiable conditions.
- Immediately report to the local health jurisdictions occupants known to have or suspected to have communicable diseases made notifiable by emergency rule or emergency declaration, as well as other specific symptoms of serious illness.
- Implement infection control measures as required by the local health jurisdiction for the care of occupants who have been exposed to other occupants with a suspected or positive case of a communicable disease.

<sup>&</sup>lt;sup>5</sup> Filterbuy, Inc. (accessed March 30, 2023). Shop by filter size. https://filterbuy.com/

<sup>&</sup>lt;sup>6</sup> U.S. BUREAU OF LABOR STATISTICS. (accessed March 30, 2023). *Occupational Employment and Wage Statistics*. Washington State hourly mean wage for a First-line supervisor of Framing, Fishing, and Forestry Worker. https://www.bls.gov/oes/current/oes451011.htm

- Conspicuously post education, in a language commonly understood by all occupants on the communicable disease related health and safety policies of the TWH.
- Develop a communicable disease prevention and response plan that specifies a process to screen occupants for symptoms of communicable diseases and include isolation and quarantine procedures.
- Provide occupants with access to a thermometer to determine if they have a fever.
- Provide access to a phone if an occupant is isolated or quarantined and information on paid leave and workers compensation, access to medical professionals who offer health care services, and provide food and water at no cost to the occupant.
- Provide transportation for an occupant needing medical attention for a communicable disease or suspected communicable disease at no cost to the occupant.
- Document and provide training to persons responsible for executing the communicable disease prevention and response plan at least annually or when the plan is updated.

**Cost(s):** Many of the proposed amendments were part of the series of nine emergency rules adopted during the COVID-19 pandemic. At that time, DOH and local health jurisdictions supplied thermometers to operators at no cost. The thermometers that were supplied to operators during the pandemic wereFDA approved "no contact" infrared forehead thermometers that were purchased for \$17.50 each. Similar thermometers cost \$21.99. The only new expense would be to purchase thermometers if the operator needs to replace the existing thermometers or if a new operator becomes licensed. **Cost Range: \$0 - \$21.99** 

The number of occupants needing urgent care due to a communicable disease could vary widely. The researched cost estimate captures the cost range of a single worker, single occurrence. The assumptions on travel and time for a single occupant, single occurrence are presented in SA Table 2.

SBEIS Table 2. Assumptions for travel distance and time for a single occupant, single occurrence.

	Seeking Care Travel*		Urgent Care Appointment**	Operator Travel***					
	Distar (miles		Time (minu	tes)	Time (minutes)	Distant (miles)		Time (minu	tes)
Range	One- way	Round- trip	One- way	Round- trip	Average	One- way	Round- trip	One- way	Round- trip
Low- end	9	18	18	36	55	0	0	0	0

<sup>&</sup>lt;sup>2</sup> S&S Worldwide. (accessed April 5, 2023). *Infrared Contactless Forehead Thermometer*. <u>Buy Infrared Contactless Forehead Thermometer at S&S Worldwide (ssww.com)</u>.

High- end	22	44	30	60	70	30	60	60	180	
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<sup>\*</sup> Estimated from a study from the Office of Financial Management (Washington State).8

SBEIS Table 3 uses assumptions from SBEIS Table 2 to calculate the total cost range for a single occupant, single occurrence.

SBEIS Table 3. Calculations for total cost range for a single occupant, single occurrence.

Range	Variable	Occupant Totals	Occupant Cost***	Operator Totals	Operator Cost***
Low-	Miles****	18	18 x \$0.655 = <b>\$11.79</b>	0	0
end	Time	36 mins + 55 mins = 91 mins	2 hours x \$16.85 = <b>\$33.70</b>	0	0
High- end**	Miles****	44	Added to operator	60 + 44 = 104	104 x \$0.655 = <b>\$68.12</b>
	Time 60 mins + 70 mins = 130 mins		3 hours x \$16.85 = <b>\$50.55</b>	180 mins + 70 mins = 250 mins	5 hours x \$26.18 = \$130.90

<sup>\*</sup>Rounded-up to the nearest hour.

<sup>10</sup> Washington State Department of Labor and Industries.(accessed April 7, 2023). *Agriculture Policies – Wages*. <a href="https://www.lni.wa.gov/workers-rights/agriculture-policies/wages">https://www.lni.wa.gov/workers-rights/agriculture-policies/wages</a>. (Average of the state minimum wage of \$15.74 per hour and the adverse effect wage rate for Jan 2023 of \$17.97)

<sup>\*\*</sup> Average urgent care appointment ranges from 55 to 70 minutes. 9

<sup>\*\*\*</sup> Estimated through conversations with DOH inspectors.

<sup>\*\*</sup>High-end operator cost totals assume that the operator goes with the occupant with the appointment (additional time) and takes the worker with them, therefore miles accrue only once under the operator cost.

<sup>\*\*\*</sup> Average mean wage of a worker \$16.85  $\frac{10}{10}$  and average mean wage of a first-line supervisor (TWH operator) of \$26.18.  $\frac{11}{10}$ 

<sup>&</sup>lt;sup>g</sup> Yen, W. (2013). *How long and how far do adults travel and will adults travel for primary care*. Washington State Office of Financial Management. <u>How Long and How Far Do Adults Travel and will Adults Travel for Primary Care - Research Brief 70 (wa.gov)</u>.

<sup>&</sup>lt;sup>9</sup> Accessed on April 15, 2023. Solvhealth.com

<sup>&</sup>lt;sup>11</sup> U.S. BUREAU OF LABOR STATISTICS. (accessed March 30, 2023). *Occupational Employment and Wage Statistics*. Washington State hourly mean wage for a First-line supervisor of Framing, Fishing, and Forestry Worker. https://www.bls.gov/oes/current/oes451011.htm

\*\*\*\*DOH Mileage cost based on the estimated rate of \$0.655 per mile  $\frac{12}{3}$ .

As the estimates produced are per occupant, per occurrence the total cost in a given year to an operator and occupant are indeterminate. Additionally, it is recognized that the high-end of the cost range is likely an underestimate as an average length of travel was used, but the time estimate for an infectious disease could be considerably longer. **Cost Range:** \$45.49 - \$249.57

Local health jurisdictions, DOH, L&I, and the Centers for Disease Control and Prevention have multilingual flyers that are readily available to the public at no cost for operators to use to educate occupants on communicable disease related health and safety policies. It is estimated that it could take up to 2 hours (time to locate and request copies) for operators to comply with this proposed amendment. The average hourly mean wage for an operator in Washington State is estimated at \$26.18². **Cost Range: 0.00 - \$52.36** 

DOH is creating a template for operators to use to assist in the development of a communicable disease prevention and response plan. DOH estimates that it will take approximately 2 hours for operators to develop the plan using the DOH created template. The average mean wage of a first-line supervisor (TWH operator) is  $$26.18 \stackrel{13}{=}$  Cost Range: 0.00 - \$52.36

The number of occupants that may need to be isolated or quarantined in a particular year due to a communicable disease could vary widely. The estimated cost captures the cost range of a single occupant, single occurrence.

Operators can employ an H-2A classified worker or a worker that is not classified as an H-2A worker. Section 218 of the Immigration and Nationality Act authorizes the lawful admission into the United States of temporary, nonimmigrant workers (H-2A workers) to perform agricultural labor or services of a temporary or seasonal nature. H-2A worker housing standards state that for temporary non-immigrant workers, the operators will provide three meals a day or have free convenient kitchen space and provide lodging to the workers that they employ. Operators may choose to house workers in transient accommodations such as motels or hotels or have onsite temporary labor housing that conforms to the requirement in chapter 246-358 WAC and chapter 296-307 WAC. 15, 16 Non-H-2A operators may choose on-site operator owned housing or apartment rentals, but are not required to provide housing for domestic agriculture

<sup>&</sup>lt;sup>12</sup> Washington State Office of Financial Management.(accessed April 6, 2023). *Per diem rate tables*. <u>Per diem rate tables</u>. <u>Per diem rate tables</u>.

<sup>&</sup>lt;sup>13</sup> U.S. BUREAU OF LABOR STATISTICS. (accessed March 30, 2023). *Occupational Employment and Wage Statistics*. Washington State hourly mean wage for a First-line supervisor of Framing, Fishing, and Forestry Worker. <a href="https://www.bls.gov/oes/current/oes451011.htm">https://www.bls.gov/oes/current/oes451011.htm</a>

<sup>&</sup>lt;sup>14</sup> U.S. Department of Labor.(accessed April 14, 2023).*H-2A: Temporary Agricultural Employment of Foreign Workers*. https://www.dol.gov/agencies/whd/agriculture/h2a

<sup>&</sup>lt;sup>15</sup> U.S. Department of Labor. (accessed April 9, 2023). *Fact Sheet #26D: Meal Obligations for H-2A Employers*. <u>Fact Sheet #26D: Meal Obligations for H-2A Employers | U.S. Department of Labor (dol.gov)</u>

<sup>&</sup>lt;sup>16</sup> U.S. Department of Labor. (accessed April 7, 2023).*H-2A Housing Standards for Rental and Public Accommodations*. <u>Fact Sheet #26G: H-2A Housing Standards for Rental and Public Accommodations | U.S. Department of Labor (dol.gov)</u>

workers. If the operators choose to provide housing, they must comply with the requirements of chapter 246-358 WAC and chapter 296-307 WAC.

The assumed low-end cost range to isolate or quarantine an occupant of the TWH would be in housing that the operator owns, that the isolated occupant owns a cell phone or that there is a land line available for use, and the operator would only need to supply the occupant with food and water for the day. It is assumed that the high-end cost range to isolate or quarantine a occupant would include securing an additional hotel/motel room, supplying the isolated occupant with a cell phone (daily rate), and supplying the occupant with food and water. The following assumptions apply:

- The cost of a hotel/motel room ranges from \$98.00 to \$232.00 per day.  $\frac{17}{2}$
- The average monthly cost of a cell phone in the US is \$114.00 (equivalent to around \$4.00 daily).
- The daily cost of food (three means per day) and water is \$59.00.19

As the length of time that an occupant or occupants may need to be isolated or quarantined in a given year is variable, the total annual cost is indeterminate. Single occupant, single occurrence, Daily Cost Range: \$59.00 - \$ 295.00

It is estimated that the time to train an individual to execute the communicable disease prevention and response plan will take 30 to 60 minutes of both the operator and the person being trained to execute the plan. The average mean wage of a first-line supervisor (operator/trainer) is \$26.18.\frac{20}{20}\$ The average hourly mean wage of an entry level agricultural worker is \$16.85.\frac{21}{21}\$ Cost Range: \$21.52 - \$43.03

# **Summary of all Cost(s)**

### SBEIS Table 4. Summary of Section 3 probable cost(s)

WAC Section and Title	Probable Cost Range
246-358-050 TWH Management Plan	Translation services \$0.00 - \$900.00

Washington State Office of Financial Management. (accessed April 6, 2023). *Per diem rate tables*. <u>Per diem rate tables</u>. <u>Per diem rate tables</u>.

<sup>&</sup>lt;sup>18</sup> Money Saving Pro.(accessed April 7, 2023). What is the average cell phone bill per month in 2023?. What is the Average Cell Phone Bill per Month in 2023? - MoneySavingPro.

<sup>&</sup>lt;sup>19</sup> U.S. Department of Labor. (accessed April 9, 2023). *Allowable Meal Charges and Reimbursements for Daily Subsistence*. Meal Charges and Travel Subsistence | U.S. Department of Labor (dol.gov)

<sup>&</sup>lt;sup>20</sup> U.S. BUREAU OF LABOR STATISTICS. (accessed March 30, 2023). *Occupational Employment and Wage Statistics*. Washington State hourly mean wage for a First-line supervisor of Framing, Fishing, and Forestry Worker. <a href="https://www.bls.gov/oes/current/oes451011.htm">https://www.bls.gov/oes/current/oes451011.htm</a>

Washington State Department of Labor and Industries.(accessed April 7, 2023). *Agriculture Policies – Wages*. <a href="https://www.lni.wa.gov/workers-rights/agriculture-policies/wages">https://www.lni.wa.gov/workers-rights/agriculture-policies/wages</a>. (Average of the state minimum wage of \$15.74 per hour and the adverse effect wage rate for Jan 2023 of \$17.97)

296-307-16127 TWH Management Plan	
246-358-076 Ventilation 296-307-16146 Ventilation	Per filter: \$0 - \$32.36 Routine maintenance and logging time: \$52.36 - \$104.72
246-358-077 Tent Requirements and Maintenance	Negligible
246-358-175 Disease Prevention and Control  296-307-16190 Disease Prevention and Control	Thermometer: \$0 - \$21.99, Single occupant, single occurrence seeking medical treatment: \$45.49 - \$249.57, Posting flyers: 0.00 - \$52.36, Prevention and response plan: 0.00 - \$52.36 Single occupant, single occurrence, daily isolation, and quarantine: \$15.46 - \$251.46, Training: \$21.52 - \$43.03

Analysis on if the proposed rule may impose more than minor costs for businesses in the industry. Includes a summary of how the costs were calculated.

While most of the costs of the proposed rule can be estimated, there are some that are indeterminate and variable, as the given multiplier is unknown. The multiplier in section 3 above is the number of occupants that could need urgent care due to a communicable disease in a given year or the number of occupants that could need to be isolated or quarantined in a particular year due to a communicable disease. Because these are variable and therefore indeterminate costs, the agencies are unable to determine if the costs of the proposed rule are greater than the minor cost threshold ranging from 421.79 for Grape Vineyards and 3,503.04 for Other Vegetable (except Potato) and melon Farming.

# **SECTION 5**

(ONLY ANSWER IF SECTION 4 IS YES. IF SECTION 4 IS NO, THE SBEIS IS CONSIDERED COMPLETE)

Determination on if the proposed rule may have a disproportionate impact on small businesses as compared to the 10 percent of businesses that are the largest businesses required to comply with the proposed rule.

#### **Explanation of the determination**

The agencies do not anticipate that there is any single factor that makes a business more or less likely to be impacted by the proposed rule since quarantine and care costs of occupants are variable and indeterminant over any given year and that the benefits are public health and safety for all. DOH and L&I assumes that there is a disproportionate impact on small businesses.

## **SECTION 6**

(ONLY ANSWER IF SECTION 5 IS YES. IF SECTION 5 IS NO, THE SBEIS IS CONSIDERED COMPLETE)

If the proposed rule has a disproportionate impact on small businesses, the following steps have been identified and taken to reduce the costs of the rule on small businesses.

DOH and L&I reviewed the list of methods for reducing the impact on small businesses under RCW 19.85.030 and found them inapplicable.

- Reducing, modifying, or eliminating substantive regulatory requirements. Reducing, modifying, or eliminating substantive regulatory requirements is not legal or feasible in meeting the objectives and requirements of WISHA and the DOH TWH statute.
- Simplifying, reducing, or eliminating recordkeeping and reporting requirements.
   Simplifying, reducing, or eliminating recordkeeping and reporting requirements is not legal or feasible in meeting the objectives and requirements of WISHA and the DOH TWH statute.
- Reducing the frequency of inspections. Reducing the frequency of inspections is not legal or feasible in meeting the objectives and requirements of WISHA and the DOH TWH statute.
- Delaying compliance timetables. Delaying compliance is not legal or feasible in meeting the objectives and requirements of WISHA and the DOH TWH statute.

Reducing or modifying fine schedules for noncompliance. The statues require DOH and L&I to jointly establish a formal agreement that identifies the roles of each of the two agencies with respect to enforcement, and for the agreement to include, to the extent feasible, inspection and enforcement actions by a single agency, and shall include measures to avoid multiple citations for the same violation. DOH and L&I have a Memorandum of Understanding addressing enforcement as required. For L&I, reducing fine schedules for noncompliance for small businesses. RCW 49.17.180 addresses the civil penalties for WISHA citations and requires L&I give consideration in the penalty assessment to factors including the size of the employer's business. WAC 296-900-14015 (Table 11) sets forth the specific process for penalty adjustments including employer size, with reductions of 20% up to 70%.

(ONLY ANSWER IF SECTION 5 IS YES. IF SECTION 5 IS NO, THE SBEIS IS CONSIDERED COMPLETE)

Description of how small businesses were involved in the development of the proposed rule.

DOH and L&I communicated on the rule development process via electronic email distribution lists. DOH and L&I developed and shared draft proposed rules and circulated them for stakeholder feedback. Small business employers and organizations representing small businesses were involved throughout these processes and DOH and L&I considered their feedback throughout the process.

# **SECTION 8**

(ONLY ANSWER IF SECTION 5 IS YES. IF SECTION 5 IS NO, THE SBEIS IS CONSIDERED COMPLETE)

The estimated number of jobs that will be created or lost in result of the compliance with the proposed rule.

DOH and L&I does not anticipate that the compliance with proposed rules will lead to a significant number of job creations or cuts. Employers will be able to meet the proposed requirements using existing staff without new hires. Similarly, it is unlikely that employers would need to dismiss employees as a result of the proposed rule amendments.