



REVISION OF WAC 246-272-3000 LARGE ON-SITE SEWAGE SYSTEMS FEES

Public Workshops

Webinar 2/12/2020

Southwest 2/14/1010 Northwest 2/19/2020 Southeast 2.20/2020 Northeast 2/21/2020

Today's presenters

Ootti Ramey

Supervisor Large On-site Sewage System Program

• Jeremy Simmons

Manager Wastewater Management Section





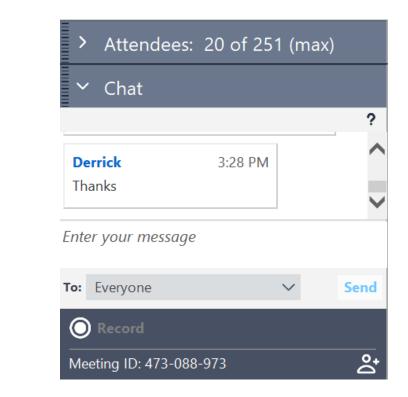
LOSS fee increase - Today's topics

Large On-site Sewage Systems - LOSS

- 1. Introductions
- 2. Background Why regulate LOSS, and who uses LOSS
- 3. Existing and future rates
- 4. Impacts of increased rates to owners/users
- 5. Why a fee increase is necessary
- 6. Questions & next steps

Webinar specifics

- If you have questions or comments please enter them in the chat box
- Put a slide reference with your comment if you want to refer to it
- We will answer questions at the end of the presentation
- Questions/comments from today are informal; we will provide info to submit formal comments at the end of the webinar



Regulatory overview

Chapter 246-272 WAC (Washington Administrative Code) Fees for wastewater

Rule being amended

Menu	WASHINGTON STATE LEGISLATURE
WACs > Title 246 > Chapter 246-272	HTML has links - PDF has Authentication
Complete Chapter HT	ML PDF
Chapter 246-272 WA	-
	RECLAIMED WATER USE FEES
WAC Sections	
HTML PDF 246-27	2-1000 Public sewage fees.
PDF 246-27	2-2000 On-site sewage system fees.
HTML PDF 246-27	2-3000 Large on-site sewage system fees.

Menu	Washington State Legislature
WACs > Title 246 > Chapter 246-272B	HTML has links - PDF has Authentication
Complete Chapter	HTML PDF
Including dispositions	
Chapter 246-272	B WAC Show Dispositions
LARGE ON-SITE S	SEWAGE SYSTEM REGULATIONS
WAC Sections	
HTML PDF 24	PART 1: GENERAL PROVISIONS 46-272B-01000 Purpose and objectives.
Chapter	246-272 B WAC
	Large On-site Sewage System (LOSS)

This rule is NOT being amended

BACKGROUND LARGE ON-SITE SEWAGE SYSTEM PROGRAM





- Why do we have a Large On-site Sewage System program?
- Who is Served by Large On-site Sewage Systems?

What is a LOSS?

By Statute (Chapter 70.118B RCW):

- On-site Sewage Systems with Design Flows 3,500 100,000 gallons per day (gpd)
- Non-industrial flows
- Soil treatment component

The overarching goal of the statute and regulation is to protect public health and the environment from wastewater treated in onsite systems using consistent standards applied across the state. By law – we are required to:

70.118B RCW (LOSS statute)

- Provide comprehensive regulation of LOSS including siting, design, construction, installation, operation, maintenance, and repair
- Issue annual operating permits for LOSS
- Impose permit conditions to ensure that the system will be operated and maintained properly
- Control and prevent pollution to waters of state

By law – we are *also* required to:

RCW 43.05.020: (Agency Technical Assistance Programs)

 All regulatory agencies shall develop programs to encourage voluntary compliance by providing technical assistance consistent with statutory requirements.

Why do we have a Large On-site Sewage System program?

OSS compared to LOSS: 25-home subdivision



25-home subdivision

- 3 BR each lot
- 9,000 gpd wastewater
- Type 4 soil
- Minimum lot size: 18,000 sf
- Overall land requirements: 10 acres

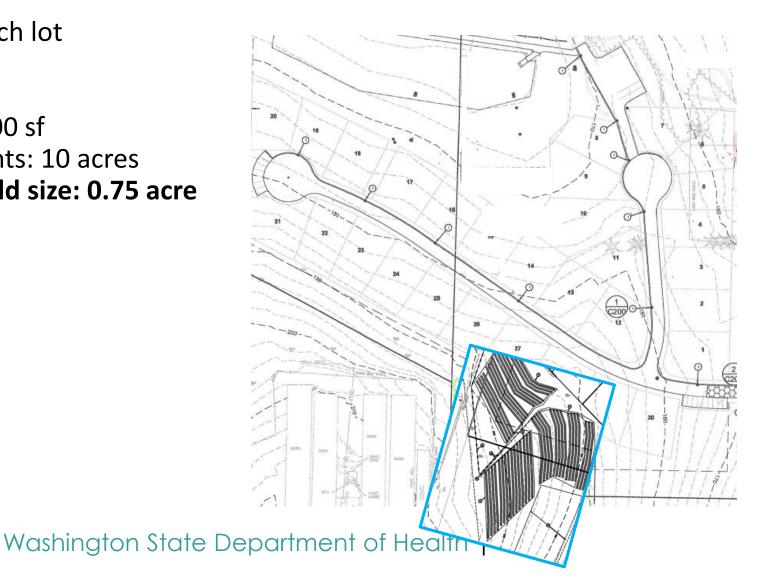
9,000 gpd wastewater dispersed over **10 acres**

If we use a centralized drainfield area (LOSS)

25-home subdivision

- 3 bedroom home on each lot
- 9,000 gpd wastewater
- Type 4 soil
- Minimum lot size: 18,000 sf
- Overall land requirements: 10 acres
- *Gross* estimate drainfield size: 0.75 acre

9,000 gpd wastewater is dispersed over <**1 acre**



Comparing the two wastewater options



[small] On-site Sewage Systems

homes: 25

Flow:9,000 gallons per dayTotal land required:10 acres

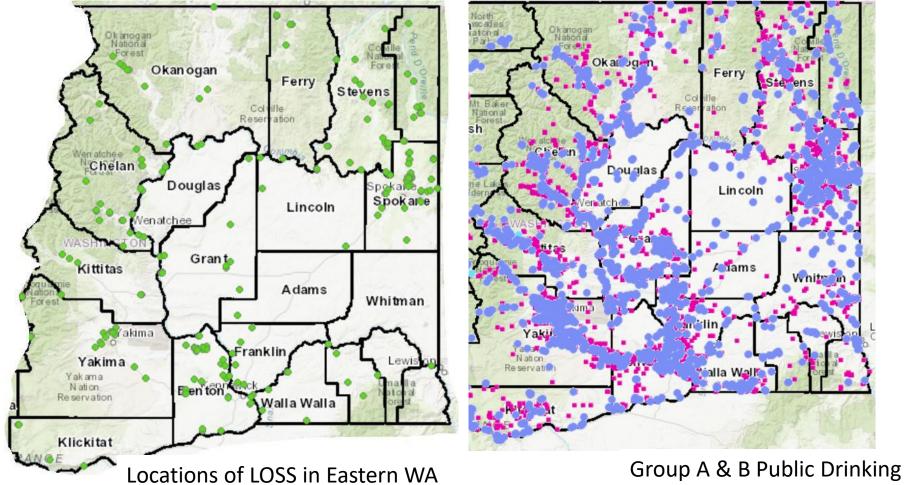
Area used for dispersal: 10 acres

Large On-site Sewage Systems

homes: 25
Flow: 9,000 gallons per day
Total land required: 10 acres
Area used for dispersal: <1 acre

The potential for a plume of partially treated wastewater to travel offsite is greater for a LOSS

Why do we regulate LOSS? Protect public's water supply

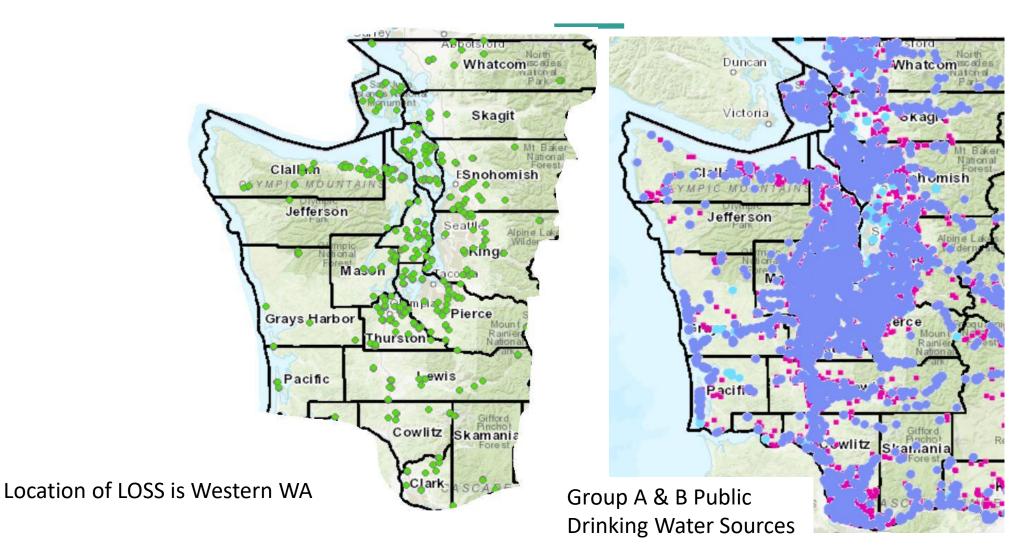


Water Sources

Washington State Department of Health | 14

Source: WA State Source Water Assessment Program

Why do we regulate LOSS? Protect public's water supply



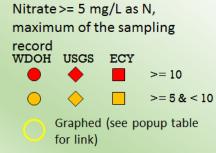
Washington State Department of Health | 15

Source: WA State Source Water Assessment Program

Why do we regulate LOSS? Nitrate in wells

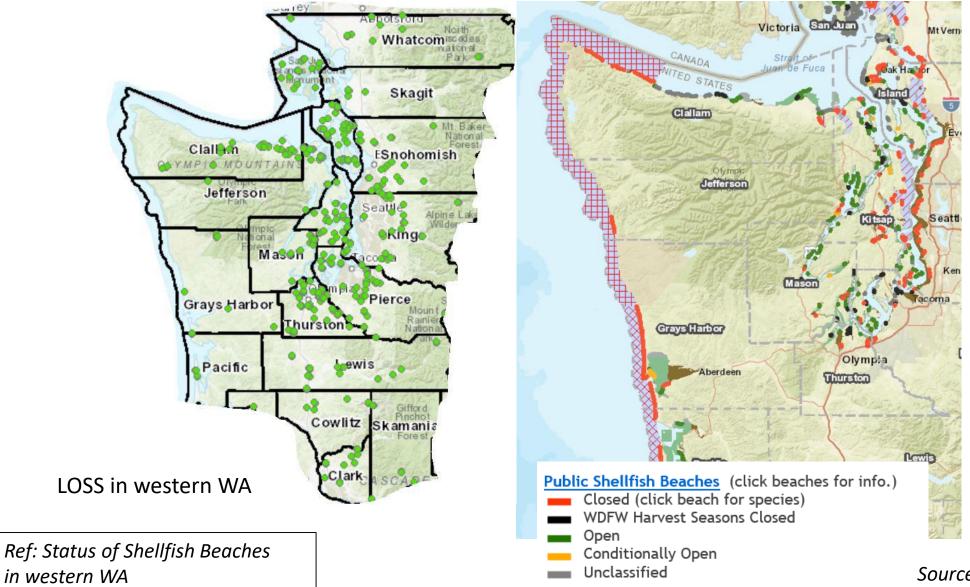


Map Legend



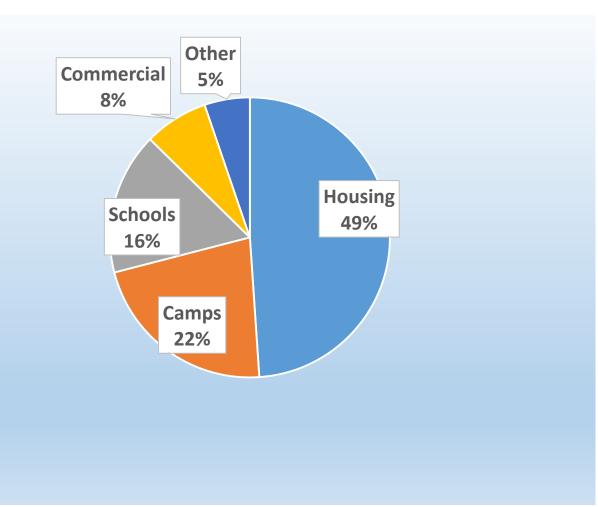
Source: Department of Ecology Nitrate Prioritization Project

Why do we regulate LOSS? Protect Environment



Source: WA State Source Water Assessment Program

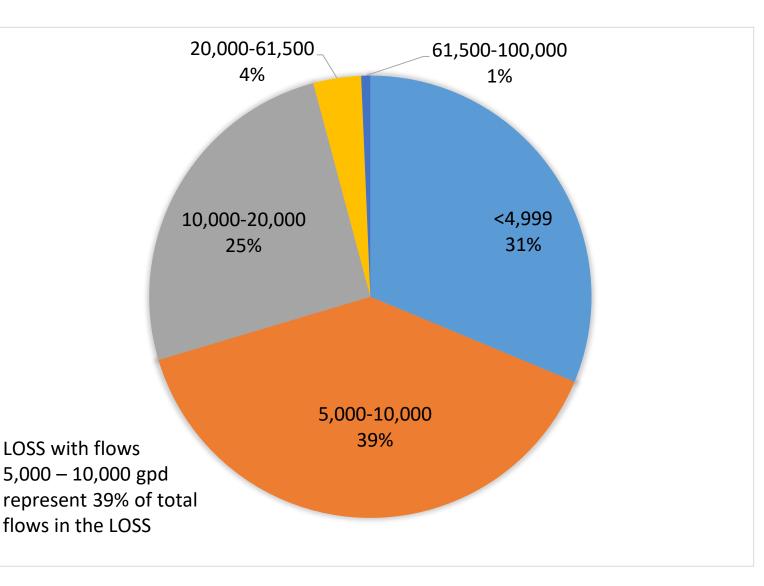
Percent of LOSS program flow represented by LOSS Use



- ~573 LOSS permits
- Housing represent ~48% of total LOSS program flows
- Camps represent ~22% of total LOSS program flows
- Schools represent 16% of total LOSS program flows

Percent of total flows represented by each flow range

- ~573 LOSS permits
- ~ 5 million gallons of sewage per day from LOSS
- 70% of LOSS program flows come from systems with permit flows below 10,000 gpd
- 95% of LOSS program flows come from systems with permit flows below below 20,000 gpd



EXISTING AND FUTURE PROGRAM FEES IMPACT ON OWNERS & USERS



• Fee calculator



• Cost to permit holders and per-connection costs

LOSS program fee increase

Chapter 246-272 WAC sets fees for LOSS

Section 3000 addresses

- LOSS Annual permit fees
- LOSS Project review fees
- LOSS Inspection & environmental site work fees

Annual Permit & Project Fees

Description of Fee	Existing Fee	Fee	Fee
		July 1, 2020	July 1, 2021
Annual Permit Fees			
Base fee	\$150	\$450	\$608
Volume Fee	\$.01	\$.03	\$.0405
based on Design Flow	per gallon	per gallon	per gallon
Project Fees			
Review - Up to 8 hours	\$800	\$848	\$848
Reduced Review up to 4 hours	\$800	\$424	\$424
Site inspection	\$500	\$1000	\$1000
Final inspection –new projects	\$500	\$500	\$500

	New Fees						
	Description of Fee	Existing Fee	Fee July 1, 2020	Fee July 1, 2021			
New	Fees						
1.	Review of LOSS documents in response to permit conditions	\$0	\$106/hr	\$106/hr			
2.	Other LOSS review	\$0	\$106/hr	\$106/hr			
3.	Inspection for an enforcement event	\$0	\$1000	\$1000			
4.	Late application processing fee	\$0	\$94	\$94			

Calculating your Permit Fees – download from the website

<u>Instructions</u>	Large On-site Sewage System Annual Operating Permit Fee Calculator					
Input permitted design operating volume in gallons per day and press Enter.	\$	14,000				
	Currrent Fee	Effective July 2020	Effective July 2021			
See Your Annual Operating Permit Fee	\$ \$ 290.00	\$ 870.00	\$ 1,175.00			

Available on the Rule Revision Website search "LOSS Fee Rule Change 246-272"

Impact to homeowners/renters

• Calculating the annual permit cost for the LOSS

• Calculate the associated per-connection cost (if each home has 3 bedrooms)

For small LOSS: 10 home @ 3,600 gal/day design flow

<u>Instructions</u>		Large On-site Sewage System Annual Operating Permit Fee Calculator					
Input permitted design operating volume in gallons per day and press Enter.	\$	3,600					
		Cur	rrent Fee	Eff	ective July 2020	Eff	ective July 2021
See Your Annual Operating Permit Fee	\$	\$	186.00	\$	558.00	\$	753.80
Number of connections	10						
Monthly cost per connection		\$	1.55	\$	4.65	\$	6.28

Total monthly cost increase for each connection will be \$4.73/month; \$56.76/year

For Medium size LOSS: 14,400 gal/day @ 40 homes

<u>Instructions</u>		Large On-site Sewage System Annual Operating Permit Fee Calculator				
Input permitted design operating volume in gallons per day and press Enter.	\$	14,400				
		Currrent Fee	e E	ffective July 2020	Effe	ective July 2021
See Your Annual Operating Permit Fee	\$	\$ 294.00) \$	882.00	\$	1,191.20
Number of connections	40					
Monthly cost per connection		\$ 0.61	. \$	1.84	\$	2.48

Total monthly cost increase for each connection will be \$1.87/month; \$22.44/year

For Large LOSS: 100 homes @ 36,000 gal/day

Instructions		Large On-site Sewage System Annual Operating Permit Fee Calculator				
Input permitted design operating volume in gallons per day and press Enter.		36,000				
		Currrent Fee Effective July 2020 Effective July 2021				
See Your Annual Operating Permit Fee		\$	510.00	\$	1,530.00	\$ 2,066.00
Number of connections	100					
Monthly cost per connection		\$	0.43	\$	1.28	\$ 1.72

Total monthly cost increase for each connection will be \$1.30/month; \$15.60/year

Impacts on Fees: Permit Fee and monthly per-connection cost

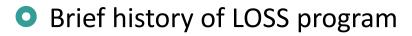


Comparison of LOSS Fees and WA Ecology permit fees for 800-50,000 gpd plants

Permit	Ecology	LOSS Permit	Ecology	LOSS Permit
Flow	Permit Fee	Fee July	Permit Fee	Fee July
(gpd)	2020*	2020	2021*	2021
3,600	\$ 5,721	\$558	\$ 6,032	\$754
14,400	\$5,721	\$882	\$ 6,032	\$ 1,191
36,000	\$ 5,721	\$1,530	\$ 6,032	\$2,066

Note: Annual permit fee for Ecology permit based on private or public-owned domestic wastewater facilities with flows 0.0008 mgd (800 gpd) - .0.5 mgd (50,000 gpd) (WAC 173-224-040 (3)(e)) .

WHY DO WE NEED TO INCREASE PERMIT FEES? LARGE ON-SITE SEWAGE SYSTEM PROGRAM



• Fee drivers

• Impact of fee increase on program budget



A brief history of LOSS

Few special provisions for LOSS	1 st LOSS Fees	LOSS stand-alone rule & fee increase	Expanded LOSS program
 "Larger OSS" require DOH review "Larger OSS" permitted by counties 	 Inspections - \$100 Project review - \$400 Hourly review - \$100 	 2003 246-272B - Design Flow 3,500- 14,500 gpd -No mechanical treatment -No permit for pre- 1974 LOSS 2007 1st Fee increase: Inspections: \$500 Proj Rev: \$800 Hourly Rev: \$100 	 3,500-100,000 gpd Mechanical treatment Environmental protection added Find/Permit ALL LOSS (pre 1974 too) Operators required Enforce on permit conditions
1974-1991 No permits	1991 No permits	2003-2007 290 permits	2011 580 permits

Fee Increase Drivers

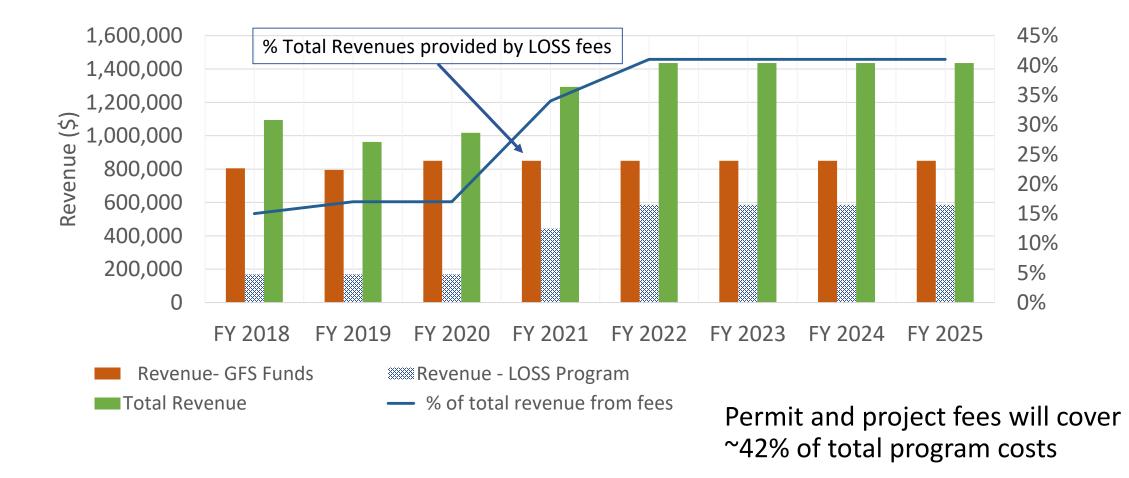
- "Seed money" made available in 2007 to allow LOSS program to determine staffing and infrastructure needs has been exhausted.
- LOSS program needs have been identified.
- State's general fund allocations and LOSS fee revenue are insufficient to meet program needs.
- 2 staff positions temporarily left vacant since 2018.
- Lack of resources for providing education, trouble shooting support, and proactive technical assistance.

Other Considerations

The complexity of regulating LOSS has increased since 2007

- Technology has become more complex
- Environmental pressures have increased and become more complex
- Designs have become more innovative and complex
- Sites for new LOSS have become increasingly more challenging
- Older, simpler LOSS are close to or beyond their design life
 - Existing LOSS have aged and require more oversight to prevent failures
 - Many older LOSS have drainfield application rates that exceed design standards of today, indicating
 potential overloading of drainfields.

How will the increase impact the program funding?



NEXT STEPS

- Webpage
- Comment period



Learn more about the fee increase

Fee increase

- Web Search: "Washington Large On-site Rule Revision"
- Or Go to: •

https://www.doh.wa.gov/CommunityandEnvironm ent/WastewaterManagement/RulesandRegulation s/LargeOnsiteRuleRevision

General info

- Web search "Washington large onsite sewage system"
- Or go to:

https://www.doh.wa.gov/CommunityandEnvironment/W astewaterManagement/LOSSProgram/LOSSGuidance

Rule Revision Contacts

Jeremy Simmons

• 360-236-3346

Peter Beaton

360-236-4031 •



Wastewater Management > Rules and Regulations > Large On-site Rule Revision

Wastewater Management	Large On-site Sewage System Fee Rule Revision Purpose
Contact Us	The Department of Health has determined that fees for Large On-site Sewage System operation
Forms & Publications	need to be increased to continue to permit and regulate Large On-site Sewage Systems. View the <u>Proposed Rule Making for WAC 246-272-3000, CR-102 (PDF)</u> . The department last
Greywater Reuse	increased fees in 2007. Since that time the program's scope has been expanded, permitting and regulating Large On-site Sewage Systems has become more complex, and inflationary costs
On-site Sewage Systems (OSS)	 have increased, resulting in a shortfall in funding. View our <u>Questions and Answers About the</u> Fee Increase (PDF) and the detailed <u>Economic Impact Analysis (PDF)</u>.
LOSS Program	+ Rule Revision Timeline (PDF)
Regulatory Jurisdiction	Attend a public workshop, hearing, and submit comments about the rule revision.
Rules and Regulations	Questions about the fee increase? Contact <u>wastewatermgmt@doh.wa.gov</u> or 360-236-3330.
Large On-site Rule Revision	Annual Permit Fee Changes

Rule Revision Process Timeline

January 15, 2020	February 12 – February 21, 2020	March 2, 2020	July 1, 2020
 File Proposed Rule Making Notice Formal public comment period open 	 Conduct Statewide Stakeholder Workshops 	 Formal public comment period closed Public Hearing (Tumwater) 	• First phase of fee increase effective

CR-102 Filed

Public Outreach

CR-103 Filed

Phase I Permit Fee Increase

Comments

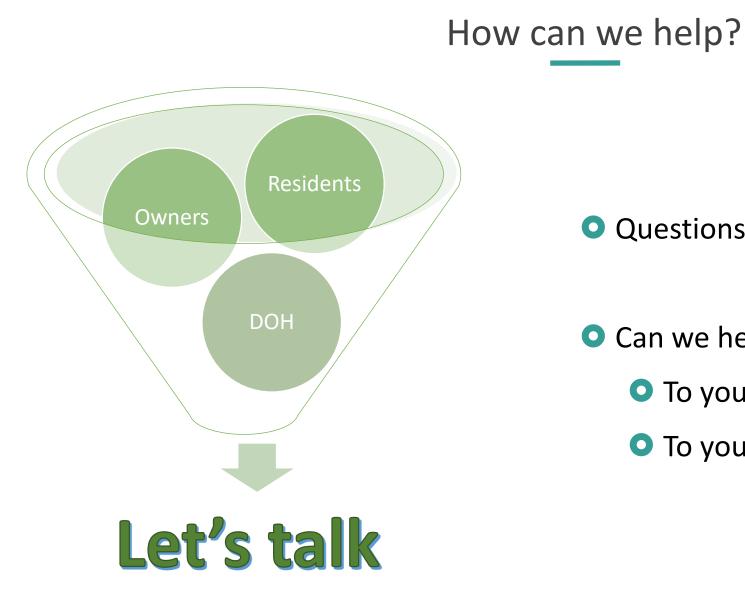
Formal public comment period ends March 2, 2020

To comment:

• Add a comment on our <u>Rules Comment webpage</u>

• Submit comments on the rule revision to <u>Peter.Beaton@doh.wa.gov</u>, or

 Send mail to: Peter Beaton
 Department of Health
 PO Box 47822
 Olympia, WA 98504-7822





- Can we help you with outreach-
 - To your neighbors and residents?
 - To your school board or community?

Thank you!